

City of Madras Urban Revitalization Action Plan

Prepared by

Walker Macy Landscape Architecture, Urban Design, Planning

> Leland Consulting Group Real Estate Strategy



"Preparing for Growth"

Acknowledging the Efforts of:

Madras Redevelopment Commission (MRC)
Mayor Rick Allen
Councilmember Melanie Widmer
Chris Gannon
Blanca Reynoso
Patty Woll
Doeshia Jacobs
Carolyn Fording
Terry Hanlon

The City of Madras Carol Parker, Planning Director Tammy McHaney, Planning Assistant Mike Morgan, City Manager

And the people of Madras, Oregon.





Existing Conditions

The City of Madras

1.4 Madras' Potential

Madras exhibits some strong characteristics that create a solid framework for future prosperity:

- · A beautiful Central Oregon setting
- · Excellent potential for tourism, especially "outdoor" recreation
- · A healthy, diverse community
- · Good schools
- · Good employment Brightwood, Cenex, Hospital, Schools, Gov't
- · The promise of 800+ future jobs at the new Correctional Facility
- · Enough potential traffic through town to make retail work
- Some retail "Pioneers", entrepreneurs committed to downtown
- A committed citizenry, determined to improve their city

1.5 Downtown Madras Today

The City of Madras has undergone some past urban renewal efforts which have not had the desired result of revitalizing downtown. When the US 26/97 couplet was created through Madras in the 1960s, the city's retail core was a compact, healthy mix of businesses serving local farmers, residents and travellers passing through. The new couplet effectively diluted the concentration of potential customers, increased commercially-zoned land easily accessed by automobile and had serious negative effects on the pedestrian scale of Madras. As the city grew along the US 26/97 corridor both north and south, more and more businesses chose to locate on vacant, newly-rezoned commercial land far from the city core, thus initiating a process of "retail flight" which continues to this day, notably with the recent departure of Hatfields' department store, a Madras landmark.

Some street improvements were made through the 1970s, such as the private pocket parks at 5th and C Streets and 5th and D. A more comprehensive streetscape renewal project was completed in 1999, sponsored by Oregon Department of Transportation, which added new street lamps, brick pavers as crosswalks and sidewalk accents, street trees and plant containers. This has a certain aesthetic benefit for downtown Madras, but has limited success by itself in changing some basic structural problems that underlie the city's struggling downtown. These basic problems include:

- · too much commercially-zoned land in the city
- · dispersed retail along the US 26/97 strip
- a lack of market support for retail downtown, which includes a lack of middle-class housing in the city. Many local employees are commuting from Redmond, and shopping there
- challenges to 'walkability' and pedestrian safety downtown
- an inaccurate perception that local schools are substandard
- · a floodplain and floodway through downtown retail properties



Two "retail pioneers", Opal Day Spa and Willow Creek Books



Vacant Gas Station on prime commercial corner, 4th and D St



Streetscape improvements have not prevented vacant lots, highspeed heavy traffic and other economic problems.



Friendship Park was built as a stopping place for travellers.

This site and the underdeveloped properties surrounding could
be a good potential development site.



A prime commercial site lies vacant in downtown Madras.



Brick pavers on 5th Street, a legacy of a past urban renewal effort



A vacant storefront on 5th Street. Business moved to Redmond.



A row of healthy Hispanic businesses at 5th and D Streets. The Hispanic population is a relatively unrealized potential market for Madras businesses.



The IOOF Building at 5th and D, which is the "100% corner", the heart of Madras' commercial area.



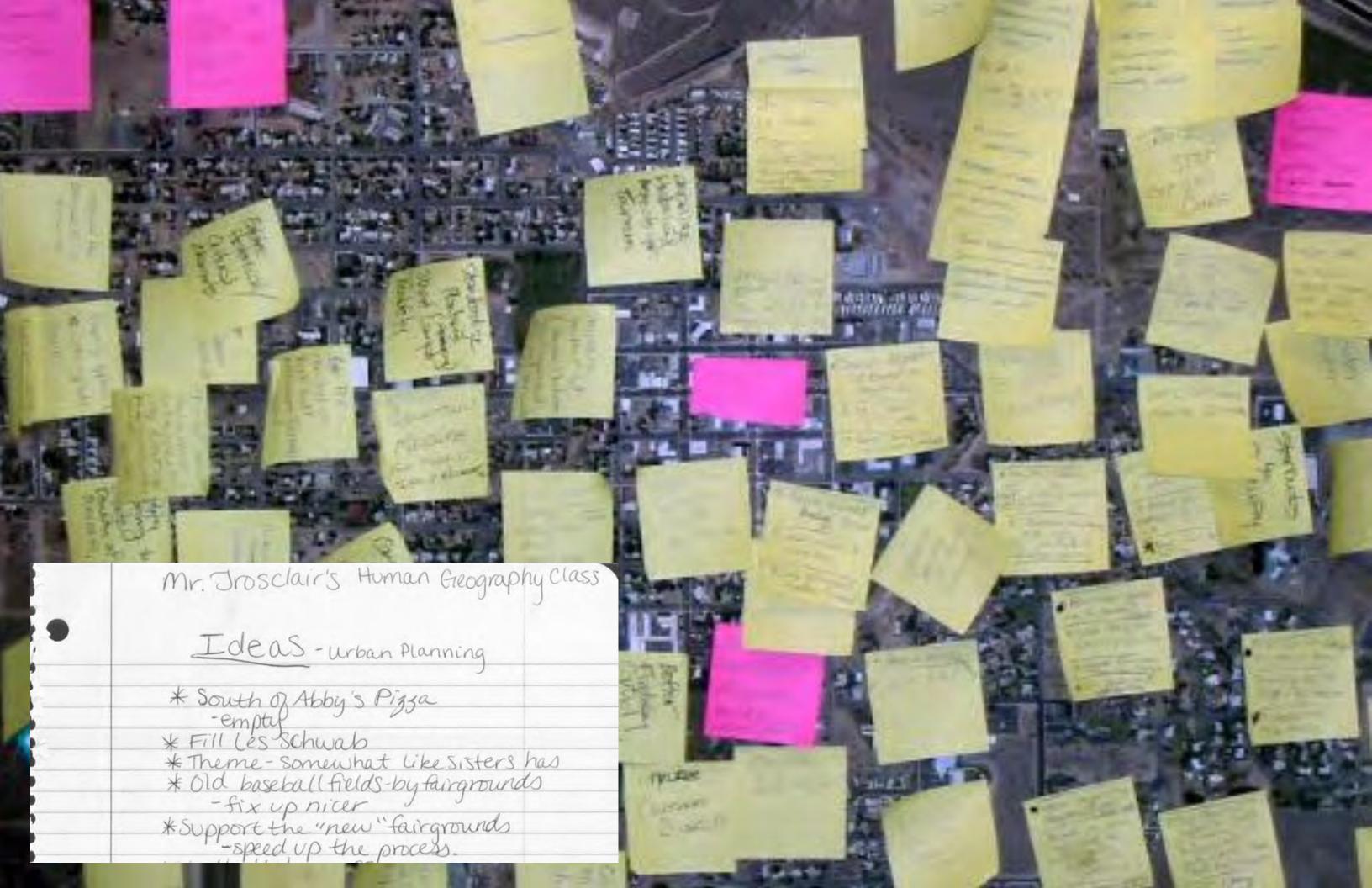
Madras schools and school facilities are rated as excellent by local residents.

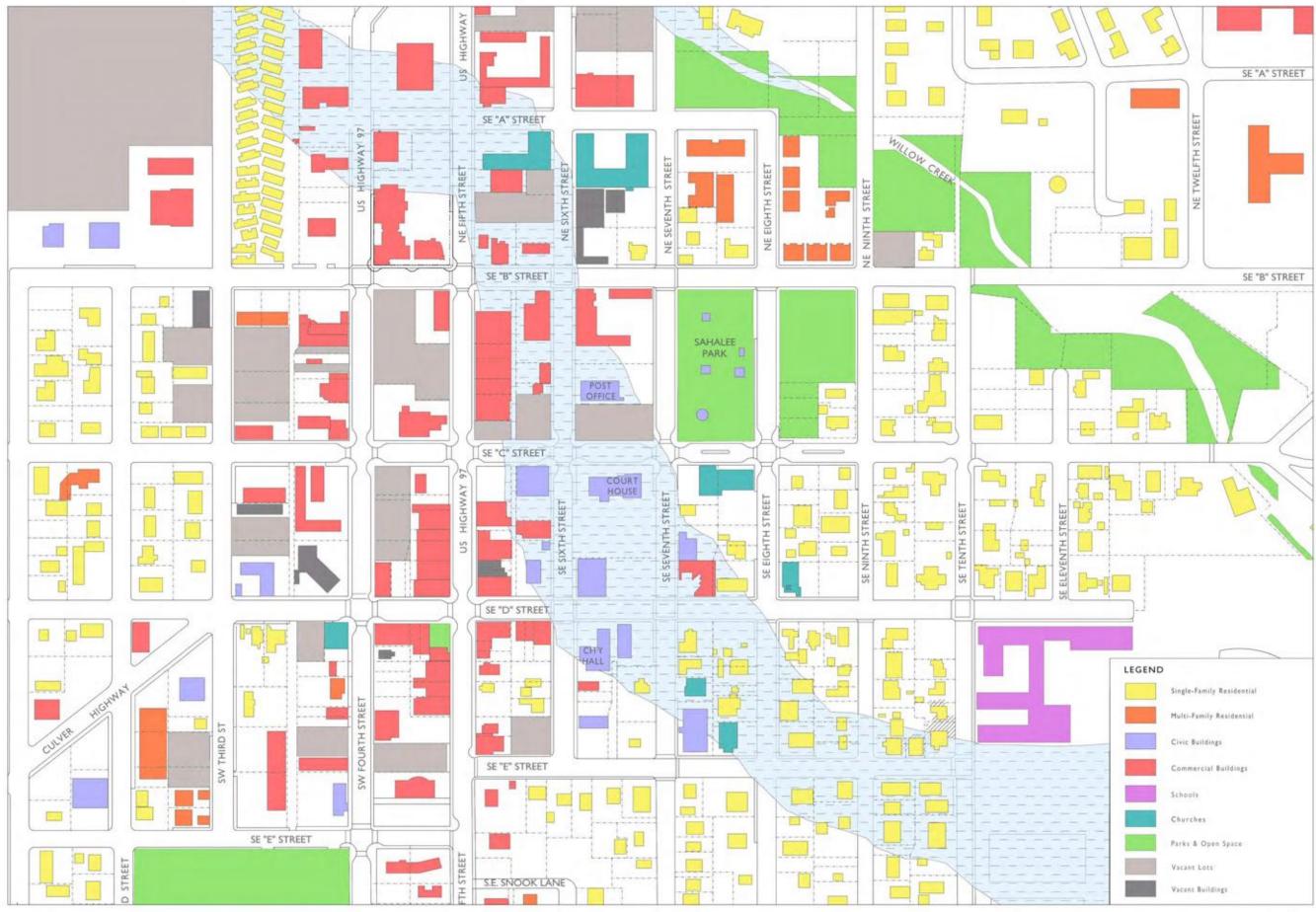


Northbound US 26/97. The width and speed limit of this roadway encourages speeding and discourages walking.



Neighborhood adjacent to downtown. Sidewalks are rare in Madras residential areas. The planting strip shown here is too narrow for trees to grow and the street is excessively wide.









2004 PLAN RECOMMENDATIONS:

- 1. Improve storefronts
- 2. Create a "Stopping Place" for travelers, including RVs
- 3. Remove derelict signs and improve new signs
- 4. "Temporary Landscapes" for vacant lots
- 5. Enforce speed limits
- 6. Narrow Streets
- 7. Clarify/modify regulations and rezone if needed
- 8. Build new public recreation facilities (like Aquatic Center)
- 9. North Y
- 10. Streetscape improvements (furnishings, trees, flowers, art)
- 11. Sahalee Park Expansion
- 12. New Civic Center
- 13. Better visitor marketing
- 14. Floodway improvements and remap
- 15. Yarrow

OTHER MRC/City Success:

- 1. Inn at Crosskeys Station
- 2. Cinema 5
- 3. Harriman Block
- 4. Erickson Collection and Airport Industrial Park
- 5. COCC
- 6. South Y









Sahalee Park



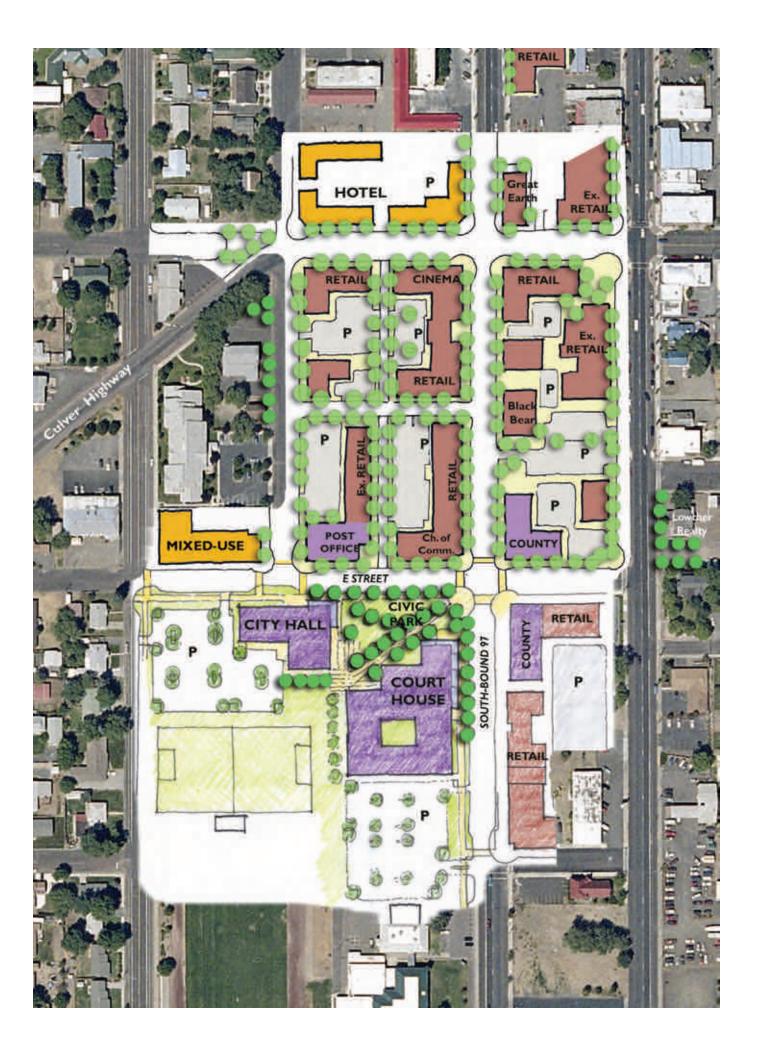








Civic Core Before











Civic Core Now











Cinema



Erickson Museum

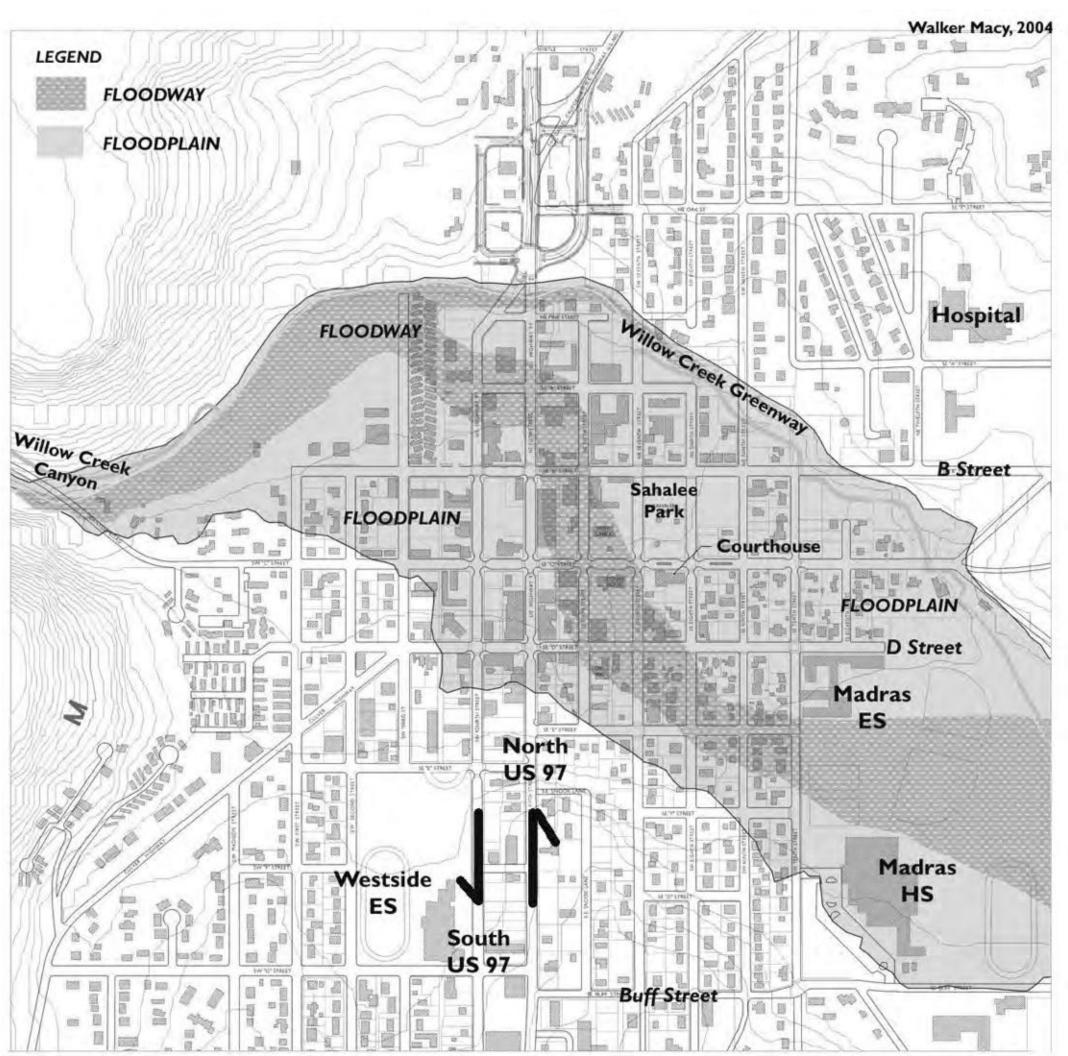


Inn at Crosskeys





Flood Mitigation





OCT SEPT DEC JAN **NOV** Gather **Prioritize** and Generate **Draft and Final Confirm Urban** Input on **Project List Action Plan Priorities Design Framework** A refined, targeted list A big list of projects... Cost Analysis of projects... 2006 ANALYSIS **Progress** TIF Report Generation **Retail Needs Analysis Analysis** Public and OUTREACH **Public** For each project, Stakeholder For each project: Outreach refined: Name Outreach Name Description Description Rationale Rationale **Potential Partners** ADVISORY COMMITTEE **Partners** Advisory Advisory **Phasing** Committee Committee Cost Estimate Input Input **Funding Sources Next Steps**

TECHNICAL

Public Engagement Plan: Outline INPUT FROM COMMITTEE on all

- Interest Groups and Key Stakeholders
 - taxing districts, business groups and leaders, chamber, community leaders, student leaders
- Methods
 - Electronic Surveys
 - Public Meeting/Open House/Attendance at Events
 - Advisory Committee Meetings